United States District Court Southern District of Texas ENTERED

SEP 4 2002

### IN THE UNITED STATES BANKRUPTCY COURT FOR THE SOUTHERN DISTRICT OF TEXAS HOUSTON DIVISION

Michael N. Milby, Clerk
By Deputy Clerk

IN RE:	8	
	§	
DERRICK & REVARDA ROBINSON,	§	CASE NO. 98-41812-H2-13
MARVIN & ANDREA CROCKETT	§	CASE NO. 99-34260-H4-13
ANDREA CELESTINE	§	CASE NO. 01-31145-H5-13
CLIFFORD & DEBBIE SMITH,	§	CASE NO. 01-37723-H5-13
MARK WEST	§	CASE NO. 01-41126-H4-13
RODNEY & MARILYN PUNCH	§	CASE NO. 01-41192-H2-13
SUNNY LYNN CUNNINGHAM	§	CASE NO. 01-41675-H5-13
TROY & SHARON THIBODEAUX	§	CASE NO. 01-43082-H5-13
EFRAIN & ELIZABETH RODRIGUEZ, JR.	§	CASE NO. 01-43168-H5-13
DEBTOR(S)	§	

#### ORDER REGARDING CHAPTER 13 ATTORNEY'S FEES

The Court, sitting en banc, reviewed the fees of debtors' counsel in several chapter 13 cases. This Court has jurisdiction of this proceeding pursuant to 28 U.S.C. §§ 1334 and 157. This is a core proceeding.

The Court is once again struggling to balance compliance with the Bankruptcy Code's requirements concerning attorney fee disclosure and approval, which apply equally to counsel representing a million dollar corporation and counsel representing a wage earner trying to make ends meet, with the reality that the wage earner, his counsel, and creditors bear an economic cost for this compliance disproportionately high compared to the fees sought and the value of the estate. In the past, this Court analogized the provision of legal services in chapter 13 cases with the production of a standardized commodity with a fixed cost. Under that view, the Court streamlined the process for chapter 13 attorneys to meet the Bankruptcy Code's requirements for fee disclosure and approval by establishing a "benchmark" for fees, below which the Court did not routinely hold a hearing. Unfortunately, this method has as its unintended consequence the effect of disguising as efficient and

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productive, debtor representation which is in fact poor or simply unresponsive to the needs of the client and the creditors. Moreover, testimony at the en banc hearing made plain that reasonable minds differ over what services should be included in a "standard" chapter 13 case entitling counsel to the "benchmark" fee.

Testimony at the hearing came from attorneys practicing primarily or exclusively consumer bankruptcy law. Counsel varied in experience from 4 years in practice to more than 20 years, with chapter 13 case filings per month of 10 to 40 or more and hourly rates of \$200 and up. The testimony generally agreed that 25% to 30% of services rendered in chapter 13 cases are not ultimately paid due to debtor's inability to pay or because counsel did not seek payment believing that the Court would not compensate the services rendered under the benchmark fee set for chapter 13 cases. Some attorneys deal with the benchmark by avoiding client phone calls, avoiding preparing written responses to motions or objectionable claims, or by screening out potential clients who have problems that cannot be resolved for \$1,500.

Adhering to the benchmark causes burnout, a frantic pace and mistakes, and pressures counsel to complete each case within a certain amount of time at a certain cost regardless of whether a particular client wants more responsiveness and is willing to pay more for it. Courts in other districts alleviate the pressure on counsel under a benchmark fee by ending counsel's case responsibilities at confirmation or by limiting the ability of creditors to object to confirmation. Evidence was proffered concerning the rise of the consumer price index and the employment cost index since this Court last evaluated the benchmark fee. Testimony indicated that potential chapter 13 clients seek the lowest possible fee before hiring an attorney. This market demand combined with the competition of experienced reliable consumer counsel should help maintain the availability of

low cost competent counsel for debtors of limited means. With these factors in mind and with the goal that competent reliable counsel be available to serve the ever-increasing numbers of consumer debtors, the Court adopts a market approach to chapter 13 attorney fees and sets aside the benchmark adopted previously. The benefit and necessity of counsel services to the debtor in connection with the case will be evaluated without regard to the benchmark and solely in accordance with the factors set forth in 11 U.S.C. § 330. The Standing Order for Fee Applications for Debtors' Counsel in Chapter 13 Cases entered in 1998, along with its format for Chapter 13 Fee Notice and Chapter 13 Fee Application (together General Order 1998-4) are superseded by this order.

The Court will require fee applications for all fees sought by debtor's counsel for services rendered pre-confirmation. The fee application should be filed and a copy delivered to chambers no later than 5 days prior to confirmation. An order will be entered at confirmation approving the application or setting it for further hearing. To facilitate fee application review and to reduce the costs associated with producing a fee application in the format utilized in chapter 11 cases, counsel may use the truncated format attached to this order as Exhibit 1 in describing the legal services rendered and the actual time expended in the case. Counsel will, nevertheless, need to maintain contemporaneous time records detailing the time expended and hourly rates charged on each case in the event the Court requires a hearing or further submission of information in order to determine the reasonableness or necessity of work performed in a particular case. Counsel will file the fee application with the Court and serve the fee application on debtor, the trustee, the U.S. Trustee and the 5 largest creditors in the case and file a certificate of service with the Court. Pre-confirmation

<sup>&</sup>lt;sup>1</sup>Similarly, all prior formats for presentation of chapter 13 attorneys fees, such as the Fact Form and Fee App are superseded by this order.

counsel fees will be approved at confirmation of the debtor's plan or set for hearing at that time.

Post-confirmation services rendered in the case where debtor's confirmed chapter13 plan provides for vesting of the property of the estate in the debtor upon confirmation, may be paid directly by debtor, otherwise counsel may file an additional fee application and be paid through debtor's plan.

Counsel shall also file a timely Rule 2016(b) statement detailing the compensation paid or agreed to be paid within one year before date of filing petition, the source of the compensation, and any agreement to share the compensation and shall update such information with amended Rule 2016(b) statements throughout the case as further fees are incurred until the case is closed.

Honorable William Greendyke Chief Judge

Honorable Karen K. Brown

Honorable Letitia Z. Clark

Honorable Richard Schmidt

Honorable Wesley W. Steen

## IN THE UNITED STATES BANKRUPTCY COURT FOR THE SOUTHERN DISTRICT OF TEXAS HOUSTON DIVISION

IN RE:	*	CASE NO.
	*	

*		
CHAPTER 13 FEE AP	PLICATION	
Counsel of Debtor in this case requests allowance of comp time expended, hourly rates, and expenses incurred shown be debtor or in connection with this case except \$ p set out below. Counsel seeks payment under the plan of \$	below. Counsel received no	property from the
Type of Case: Business Case or C	Consumer Case(cl	neck one)
Activity	Attorney Time (approximate)	Paralegal Time (approximate)
Prepetition Client Consultations		
Postpetition Client Consultations		
Schedules, Plan		
Amendments		
341 (Preparation and Attendance)		
Creditor Contact		
Proof of Claim Review		
Motion(s) To Dismiss:		
# of Motions to Dismiss: 1 2 3 4 5 (circle one)		
Contested Motions:		
# of Contested Motions: 1 2 3 4 5 (circle one)		
Specify Type:		
Specify Type.		
	-	
	-	
Objections to Confirmation:		
# of Objections to Confirmation: 1 2 3 4 5 (circle one	)	
Adversary Proceeding(s):		
# of Adversary Proceedings: 1 2 3 4 5 (circle one)		
Specify Type:		
	-	
	-	
Claims Objections/Valuation:		
# of Claims Object./Valuations: 1 2 3 4 5 (circle one	e)	
Specify Type:		
	_	
Confirmation Hearings:		
# of Confirmation Hearings: 1 2 3 4 5 (circle one)		
Operating Reports		
Name of Attorney/Paralegal Hour	ly Rate Est. Hours	Rate x Hours
1.		
2.		
_		
Expenses		
1.		
2.		
Data		
Date:	and Nama	
Cour	isel Name	

Counsel Address

# IN THE UNITED STATES BANKRUPTCY COURT FOR THE SOUTHERN DISTRICT OF TEXAS HOUSTON DIVISION

IN RE:	§ §				
DEBTOR(S)	§ § § CASE NO. §				
CERTIFICATE OF SERVICE					
This is to certify that on the	_ day of, 2002, a true and correct copy of				
the foregoing Chapter 13 Fee Application has been mailed to the following parties by first class mail:					
Debtors					
Trustee					
U.S. Trustee					
Five Largest Creditors					
Date:					
	asel Name asel Address				

### IN THE UNITED STATES BANKRUPTCY COURT FOR THE SOUTHERN DISTRICT OF TEXAS HOUSTON DIVISION

IN RE:	*	CASE NO.	
DEBTOR and JOINT DEBTOR	*	XX-XXXXX-HX-13	
	*		
DEBTOR(S)	*	CHAPTER 13	
<u>ORI</u>	DER FOR COMPEN	SATION	
The Court, having considered th	e Chapter 13 Fee App	olication of Debtor's attorney, _	(name of
debtor's attorney), has con	cluded that the Appl	ication sets forth a sufficient fa	actual basis in
accordance with the criteria set forth in the	he matter of In Re Fir	est Colonial Corporation of Ame	erica, 544 F.2d
1291 (5th Cir. 1977), to warrant granting	the relief sought. It is	therefore	
ORDERED that,(name of .	debtor's attorney)	, be awarded an allowance of at	torney's fees in
the amount of \$, and expenses	of \$ as an ac	lministrative expense.	
SIGNED this day of	, 2002		
UNITE	D STATES BANKRU	JPTCY JUDGE	